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SUBJECT: (Optional) Precoordination	Draft:	SNIE ! Prospe	66-88: ects for	The Philippines: Problems and the Aquino Government
FROM: Carl W. Ford, Jr. NIO for East Asia			EXTENSION	NIC #00177-88/5 DATE 15 March 1988
TO: (Officer designation, room number, and building)	RECEIVED	FORWARDED	OFFICER'S INITIALS	COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)
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The Director of Central Intelligence

Washington, D.C. 20505

National Intelligence Council

NIC #00177-88/5 15 March 1988

MEMORANDUM FOR:

Director of Central Intelligence

Deputy Director of Central Intelligence

VIA:

Acting Chairman, National Intelligence Council

FROM:

Carl W. Ford, Jr.

National Intelligence Officer for East Asia

SUBJECT:

SNIE 56-88:

The Philippines: Problems and Prospects for

the Aquino Government

- l. Attached is a precoordination draft of SNIE 56-88: The Philippines: Problems and Prospects for the Aquino Government. It was prepared under the auspices of the National Intelligence Officer for East Asia and was drafted by of the Office of East Asian Analysis.
- 2. The SNIE responds to a request from the Bureau of East Asian and Pacific Affairs, Department of State, for an estimate to complement a National Security Study Memorandum now in progress. At State's request, it examines the current threats and vulnerabilities facing the Aquino government over the next year and evaluates the Aquino government's record of confronting the threats, and its prospects for overcoming them over the long term. As such, it concentrates somewhat more on problems and not so much on accomplishments.
- 3. An attempt has been made to accommodate the SRP's suggested changes/additions to the SNIE wherever possible. Unfortunately, the Estimate requested by the Department of State in November 1987 and the one envisioned by the SRP--its views on a Philippine estimate are detailed in a September 1987 memorandum--are quite different. SRP suggestions that are compatible with the Terms of Reference/Key Questions have been included. An annex and several boxes have been added to accommodate other SRP comments. A number of suggestions, however, have not been accepted because they would either entail a major departure from the State request or add additional length to an already over long draft. Since the changes stop short of adopting the framework pressed by the SRP in its September 1987 memo, I suspect it will find the present version little more to its liking than earlier drafts.

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- 4. In responding to the Senior Review Panel's comments about the policy prescriptiveness of this Estimate, I have altered substantially the language of the text to cast the Community's judgments in more conventional intelligence language. In so doing, however, the overall tone of the Estimate becomes somewhat more pessimistic. Moreover, we are now unable to answer the questions of policymakers who recognize the problems of the Philippines, and want to focus on what Filipinos might do to begin resolving their difficulties.
- 5. Representatives from the Intelligence Community will meet on 17 March 1988 to coordinate this draft. I expect to have the Estimate ready for consideration by NFIB on 24 March.

Carl W. Ford, Jr.

Attachment

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MEMORANDUM FOR: Director of Central Intelligence Deputy Director of Central Intelligence VIA: Acting Chairman, National Intelligence Council FROM: Carl W. Ford, Jr. National Intelligence Officer for East Asia SUBJECT: SNIE 56-88: The Philippines: Problems and Prospects for the Aquino Government Distribution: Orig - Addressee 1 - DDCI 1 - ER 1 - DCI/SA 1 - ADDI 1 - SRP 1 - AC/NIC (Hutchinson) 1 - VC/NIC (Gries) 1 - NIC/PO 1 - NIC/PO 1 - NIC/PO 1 - NIC/EA (Chron) 1 - NIO/EA (Chron) 1 - NIO/EA (Chev)	CCIGSSITIC	a iii i ait - Gariitizea Gop	y Apployed for	TCICA3C 20 10/00/00 . OIA-TCD1 02 100000100000000000-0	0.51
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